COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE J

REPORT ON AUDIT

JUNE 30, 2010

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County of San Bernardino Special
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No. 70 - Zone J

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INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 70 - Zone J (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2010 as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 70 - Zone J, as of June 30, 2010, and the changes in its financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The County of San Bernardino Special District County Service Area No. 70 - Zone J has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Rogers, Anderson, Malody & Seath, LLA November 30, 2010

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

County of San Bernardino Special Districts County Service Area No. 70 - Zone J Statement of Net Assets June 30, 2010

ASSETS

Current Assets:	
Cash and cash equivalents	\$ 8,580,546
Accounts receivable, net	289,070
Interest receivable	25,860
Special assessment receivable	3,262
Total Current Assets	8,898,738
Noncurrent Assets:	
Capital assets:	04.000
Land	34,826
Improvement to land	12,913,392
Structures and improvements	162,039
Equipment	30,722
Construction in progress	638,365
Accumulated depreciation	(5,641,225)
Total Noncurrent Assets	8,138,119
Total Assets	17,036,857
LIABILITIES	
Current liabilities:	
Accounts payable	281,022
Accrued interest payable	26,698
Due to other governments	7,648
Customer deposits	3,080
Loan payable, current portion	60,936
Bonds payable	5,000
Total Current Liabilities	384,384
Noncurrent Liabilities:	
Loan payable, net of current portion	1,810,752
Total Noncurrent Liabilities	1,810,752
Total Liabilities	2,195,136
NET ASSETS	
Invested in capital assets, net of related debt	6,266,431
Unrestricted	8,575,290
Total Net Assets	\$ 14,841,721
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The accompanying notes are an integral part of these financial statements.

County of San Bernardino Special Districts County Service Area No. 70 - Zone J Statement of Revenues, Expenses and Changes in Net Assets For the Year Ended June 30, 2010

OPERATING REVENUES	
Water sales	\$ 1,852,580
Other services	12,731
Total Operating Revenues	 1,865,311
OPERATING EXPENSES	
Professional services	59,834
Salaries and benefits	896,718
Services and supplies	508,277
Rents and leases	1,184
Utilities	489,889
Depreciation	370,207
Other	422,805
Total Operating Expenses	 2,748,914
Operating Loss	 (883,603)
NONOPERATING REVENUES (EXPENSES)	
Investment earnings	105,815
Interest expense	(64,644)
Property taxes	3,253
Special assessments	71,430
Other taxes	8
State assistance	8
Penalties	49,282
Other	 58,309
Total Nonoperating Revenues (Expenses)	 223,461
Change in Net Assets	(660,142)
Net Assets - beginning	 15,501,863
Net Assets - ending	\$ 14,841,721

County of San Bernardino Special Districts County Service Area No. 70 - Zone J Statement of Cash Flows For the Year Ended June 30, 2010

CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 1,926,438
Payments to suppliers	(1,622,802)
Payments to employees	(896,718)
Net Cash Used for Operating Activities	 (593,082)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Property taxes	6,340
Special assessments	68,168
State assistance	8
Penalties	49,282
Other nonoperating revenues	 58,317
Net Cash Provided by Noncapital Financing Activities	 182,115
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Acquisition of capital asset	(124,424)
Principal payments long-term debt	(59,110)
Interest paid on long-term debt	(63,139)
Net Cash Used for Capital and Related Financing Activities	 (246,673)
CASH FLOWS FROM INVESTING ACTIVITIES	
Investment earnings	 124,205
Net Cash Provided by Investing Activities	124,205
Net Decrease in Cash and Cash Equivalents	(533,435)
Cash and Cash Equivalents - beginning of the year	 9,113,981
Cash and Cash Equivalents - end of the year	\$ 8,580,546

County of San Bernardino Special Districts County Service Area No. 70 - Zone J Statement of Cash Flows For the Year Ended June 30, 2010

Reconciliation of operating loss to net cash used for operating activities:

Operating loss	\$ (883,603)
Adjustments to reconcile operating loss to net cash used for	
operating activities:	
Depreciation expense	370,207
Change in assets and liabilities:	
Decrease in receivables, net	58,047
Decrease in accounts payable	(137,706)
Increase in customer deposits	3,080
Decrease in due to other governments	(3,107)
Net Cash Used for Operating Activities	\$ (593,082)

\$

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County of San Bernardino Special Districts County Service Area No. 70 - Zone J Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2010

ASSETS	
Cash and investments	\$ 226
Total Assets	\$ 226
LIABILITIES	
Due to bondholders	\$ 226

Total Liabilities

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity

The County Service Area (CSA) No. 70 Zone J was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on December 28, 1971 under Section 4700 of the State Health & Safety Code. The CSA is located 16 miles southwest of Victorville. It serves 3,174 properties and maintains 4 wells, 5 booster stations, 9 water storage reservoirs and approximately 130 miles of water pipelines ranging from 6 inches in diameter to 16 inches.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone J of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2010.

Measurement focus, basis of accounting, and financial statement presentation

The CSA's financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Deposits and investments

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1st and become delinquent with penalties on August 31st.

Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide financial statements as "internal balances."

No allowance for uncollectibles was recorded at June 30, 2010. Based on management's expectation that all accounts receivable will be collected through the property tax roll.

Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Capital assets

Capital assets, which include property, plant, and equipment are reported in the financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

Long-term obligations

Long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, compliance and accountability

A. Budgetary information

Although the District prepares and adopts an annual budget, budgetary information is not presented because the District is not legally required to adopt a budget.

NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2010.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

NOTE 3: RECEIVABLES

At June 30, 2010, the accounts receivable was composed of the following:

Accounts receivable Less: allowance for uncollectibles	\$ 289,070
Total accounts receivable, net	\$ 289,070

NOTE 4: CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2010 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated: Land	\$ 34,826	\$ -	\$ -	\$ 34,826
Construction in progress	552,705	85,660		638,365
Total capital assets, not being				
depreciated	587,531	85,660		673,191
Capital assets, being depreciated:				
Improvements to land	12,874,628	38,764	-	12,913,392
Structures and improvements	162,039	-	-	162,039
Equipment	30,722			30,722
Total capital assets, being depreciated	13,067,389	38,764		13,106,153
Less accumulated depreciation for:				
Improvements to land	(5,212,409)	(347,694)	-	(5,560,103)
Structures and improvements	(48,949)	(20,255)	-	(69,204)
Equipment	(9,660)	(2,258)		(11,918)
Total accumulated depreciation	(5,271,018)	(370,207)		(5,641,225)
Total capital assets, being				
depreciated, net	7,796,371	(331,443)		7,464,928
Total capital assets, net	\$ 8,383,902	\$ (245,783)	\$ -	\$ 8,138,119

NOTE 5: REFUNDING OF 1915 ACT BONDS

On June 30, 1994, the County's Assessment District No. 94-2 issued a Limited Obligation Refunding Bond (the Assessment Bond) under the provisions of the Refunding Act of 1984 for 1915 Improvement Act Bonds for the purpose of refunding eleven prior series of assessment district bonds of the County. The prior series assessment bonds of Assessment District No. 84-3 and 87-2 amounting to \$3,675,000 were refunded. The Assessment Bond is payable from reassessment payments, collected on assessed parcels within Assessment District No. 94-2, of which Assessment District No. 84-3 and 87-2 are subareas. Exhibit D shows the cash and investments of the Agency funds including Assessment Districts No. 84-3 and 87-2 which represent reserve funds of the Assessment District County Service Area No. 70 - Zone J at June 30, 2010.

NOTE 5: REFUNDING OF 1915 ACT BONDS (continued)

The CSA has no obligation to advance funds to pay debt service on the Assessment Bond in the event collections are insufficient. However, the CSA may, at its option and in its sole discretion, elect to advance available funds of the CSA in the amount of any delinquent payments to pay debt service on the Assessment Bond.

NOTE 6: LONG-TERM DEBT

General Obligation Bond - Matured

In 1974, the Board of Supervisors approved the issuance of general obligation bonds to finance construction of a water facility. Bonds were issued under the authority provided under the County Service Area Law of the California Government Code. The matured portion of bonds payable amounts to \$5,000 at June 30, 2010.

Loan Payable

The CSA 70 Zone J entered into an Enterprise Fund Installment Agreement (the Agreement) dated November 25, 2003 with the California Infrastructure and Economic Development Bank (CIEDB) to fund water system improvements known as the County Service Area 70 - Zone J Water Transmission and Storage Project. According to the Agreement, the CIEDB will issue a total amount of \$2,400,000 in Infrastructure State Revolving Fund Program Revenue Bonds (the Bond) to the CSA on a reimbursement basis. The CSA has agreed to make installment payments to the CIEDB on the Bond, secured by a pledge of a first lien on all pledged net system revenue and all amounts in the CSA. The term of the Agreement is thirty years from November 25, 2003 at an interest rate of 3.09%. Total amounts reimbursed by the CIEDB from inception to June 30, 2010 was \$2,150,044 and principal payments on the Bond begun August 1, 2005. The loan payable balance at June 30, 2010 is \$1,810,751.

Change in long-term liabilities

The following is a schedule of changes in long-term debt of the CSA for the fiscal year ended June 30, 2010.

	Beginning balance	Addition	s Deletion	Ending s balance	ue within ne year
Business-type activities:					
Loan payable					
Enterprise Fund Installment					
Sale Agreement	\$1,930,798	\$ -	\$ (59,11	10) \$1,871,688	\$ 60,936

NOTE 7: RETIREMENT PLAN

Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the Plan) operating under the California County Employees' Retirement Act of 1937 (1937 Act). It provides retirement, death and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, California State Association of Counties, South Coast Air Quality Management District (SCAQMD), San Bernardino Associated Governments (SANBAG), Local Agency Formation Commission (LAFCO), San Bernardino County Law Library, Barstow Fire Protection District, Hesperia Recreation and Parks District, SBCERA, City of Chino Hills, Crest Forest Fire District, Mojave Desert Air Quality Management District (MDAQMD), California Electronic Recording Transaction Network Authority (CERTNA), Inland Valley Development Agency (IVDA), San Bernardino International Airport Authority (SBIAA), the San Bernardino County Superior Court Inland Library System (ILS) and Rim of the World Recreation and Parks District (RIM-REC) were later included, along with the County, and are collectively referred to as the "Participating Members." The plan is governed by the SBCERA Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd Floor, San Bernardino, California 92415-0014.

Fiduciary Responsibility

SBCERA is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. SBCERA publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. SBCERA is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes SBCERA pension trust fund as of June 30, 2010.

NOTE 7: RETIREMENT PLAN (continued)

Funding Policy

Participating members are required by statute (Sections 31621.6 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). General members are required to contribute 7.42% - 12.96% and safety members 9.52% - 15.29% of their annual covered salaries, of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follows: County General 11.25%, County Safety 24.46%. All employers combined are required to contribute 13.95% of the current year covered payroll. For 2010, the County's annual pension cost of \$197,097,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, Accounting for Pensions by State and Local Governmental Employers, for the year ended June 30, 2010, were as follows (in thousands):

Annual Required Contribution (County fiscal year basis)	\$ 197,097
Interest on Pension Assets	(4,131)
Adjustment to the Annual Required Contribution	 32,488
Annual Pension Cost	225,454
Annual Contributions Made	 197,097
Increase/(Decrease) in Pension Assets	(28,357)
Pension Assets, Beginning of Year	 769,745
Pension Assets, End of Year	\$ 741,388

The following table shows the County's required contributions and percentage contributed for the current year and two preceding years:

Annual Contributions Made (in thousands)

		(111 1110	Joanac	<u>') </u>	
Year Ended June 30,	S	BCERA	County		Percentage Contributed
2008 2009 2010	\$	241,721 246,232 243,773	\$	203,712 200,300 197,097	100% 100% 100%

NOTE 7: RETIREMENT PLAN (continued)

The County, along with the SCAQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the SCAQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The outstanding liability at June 30, 2010 is \$423,652,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in respective aggregate principal amounts of \$189,070,000, \$149,825,000 and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. In April 2008, the County refunded all of the 2004 Series B. The outstanding liability at June 30, 2010 is \$294,515,000.

In April 2008, the County of San Bernardino issued its \$160,900,000 in Pension Obligation Refunding Bonds (POB), Series 2008 (the Series 2008 Bonds). The outstanding liability at June 30, 2010 is \$158,327,000.

NOTE 8: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 9: RISK MANAGEMENT

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$2 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a combination of insurance policies as recommended by AON Risk Services, Broker of Record, as follows: Primary Liability coverage \$25 million excess of \$2.5 million SIR with CV Starr/Everest; Excess Liability coverage of \$10 million, excess of \$25 million with Allied World Insurance Company (AWAC); and Excess Liability coverage \$15 million, excess of \$35 million with Great American Insurance Company of New York. Workers' compensation claims are self-insured up to \$5 million per occurrence, and covered by Arch Ins. Co. for up to \$3 million for employer's liability, and up to statutory limits for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured with several insurers like Lexington Ins. Co., Affiliated FM, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with Steadfast Ins. Co., which provides annual coverage on a per claim basis with an SIR of \$2 million for each claim. Maximum coverage under the policy is \$25 million in limits per claim provided by Illinois Union Ins. Co.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with National Union Fire Ins. Co. of Pittsburgh with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in Risk Management except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The IBNR (Incurred But Not Reported) and IBNS (Incurred But Not Settled) liabilities stated on Risk Management's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 1.70%. It is Risk Management's practice to obtain actuarial studies on an annual basis.

The total claims liability of \$145.4 million reported at June 30, 2010 is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

NOTE 9: RISK MANAGEMENT (continued)

Changes in the claims liability amount in fiscal years 2009 and 2010 were:

		Current Year		
	Beginning of	Claims and		
	Fiscal Year	Changes	Claims	End of Fiscal
	Liability	in Estimates	Payments	Year Liability
Fiscal Year	(in thousands)	(in thousands)	(in thousands)	(in thousands)
2008-09	\$ 149,321	\$ 32,909	\$ (32,289)	\$ 149,941
2009-10	\$ 149,941	\$ 37,441	\$ (45,000)	\$ 142,382

NOTE 10: CONTINGENCIES

As of June 30, 2010, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.